

## Message Text

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47

ORIGIN IO-14

INFO OCT-01 ISO-00 AF-10 ARA-16 EA-11 EUR-25 NEA-14 RSC-01

OIC-04 L-03 H-03 NSC-07 CIAE-00 INR-11 NSAE-00 PA-04

USIA-15 PRS-01 SP-03 EB-12 AID-05 /160 R

DRAFTED BY IO/UN/COR:JDFOX/GHLANE:MFW

APPROVED BY IO - RDMOREY

IO/SEC - RVHENNES

IO/UN/BAPS - WMSOUTHWORTH

IO/CMD - JWMCDONALD

IO/UNESCO - RFORSTER (DRAFT)

IO/ARG - PJBYRNES (DRAFT)

IO/HDC - LNCAVANAUGH (DRAFT)

IO/SCT - JTREVITHICK (DRAFT)

IO/TRC - SFRIEDLAND (INFO)

----- 011234

R 042235Z OCT 74

FM SECSTATE WASHDC

TO USMISSION USUN NEW YORK

INFO USMISSION GENEVA

UNCLAS STATE 219661

E.O. 11652: N/A

TAGS: UNGA, AORG, UN

SUBJECT: GUIDANCE FOR PRESENTING U.S. EVALUATION  
PROPOSAL

1. MISSION SHOULD ENSURE THAT U.S. PROPOSAL FOR UN EVALUATION MACHINERY IS INTRODUCED UNDER AGENDA ITEM 74.

2. REGARDING SUBSTANCE OF THE U.S. PROPOSAL, MISSION SHOULD BE GUIDED BY THE FOLLOWING:

A. INTELLIGENT CONSIDERATION OF A PROPOSED PROGRAM BUDGET SHOULD BEGIN WITH AN EVALUATION OF HOW WELL PAST PROGRAMS HAVE SUCCEEDED. THIS MEANS THAT MEANINGFUL REVIEW OF THE  
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INTERGOVERNMENTAL AND EXPERT MACHINERY DEALING WITH THE

FORMULATION, REVIEW, AND APPROVAL OF UN PROGRAM BUDGETS, AS CALLED FOR BY RESOLUTION 3199 OF THE 28TH GENERAL ASSEMBLY, MUST INCLUDE CONSIDERATION OF MACHINERY TO PROVIDE MEMBER GOVERNMENTS WITH A SYSTEMATIC AND CONTINUING EVALUATION OF PROGRAMS EXECUTED BY THE UN SECRETARIAT.

B. UN PROGRAMS SERVE PREPONDERANTLY ECONOMIC, SOCIAL AND HUMAN RIGHTS OBJECTIVES AND ARE CLOSELY INTER-RELATED WITH THE PRIMARILY ECONOMIC, SOCIAL AND HUMAN RIGHTS PROGRAMS EXECUTED BY THE OTHER AGENCIES IN THE UN SYSTEM. IN VIEW OF THIS, IT WOULD BE ARTIFICIAL TO EVALUATE THE EXECUTION OF UN PROGRAMS BY THEMSELVES. FOR THIS REASON, THE UNITED STATES BELIEVES THAT THE EXTERNAL MACHINERY NEEDED TO

EVALUATE UN PROGRAMS SHOULD HAVE UN SYSTEM-WIDE POSSIBILITIES. THIS WOULD ALLOW A MORE MEANINGFUL EVALUATION OF UN PROGRAMS AND, ADDITIONALLY, ALLOW FOR IMPROVED BUDGET FORMULATION, REVIEW, AND APPROVAL PROCEDURES IN OTHER UN SYSTEM AGENCIES.

C. THE NEEDED UN SYSTEM-WIDE EVALUATION MACHINERY SHOULD HAVE THE FOLLOWING MAJOR CHARACTERISTICS:

(1) THE EVALUATION MACHINERY SHOULD BE AN EXPERT BODY THAT IS COMPLETELY INDEPENDENT OF UN SYSTEM SECRETARIATS.

(2) THE EVALUATION MACHINERY SHOULD HAVE BROAD AUTHORITY AND RESPONSIBILITY TO PROVIDE UN SYSTEM GOVERNING BODIES, AND MEMBER GOVERNMENTS IN GENERAL, WITH SELECTIVE REVIEWS REGARDING WHETHER OR NOT THE MAJOR UN SYSTEM PROGRAMS ACHIEVE THEIR INTENDED OBJECTIVES IN AN ECONOMIC, EFFICIENT AND EFFECTIVE MANNER.

(3) REVIEWS CONDUCTED BY THE EVALUATION MACHINERY SHOULD BE IN ACCORD WITH A TIME-PHASED PLAN APPROVED BY THE GOVERNING BODIES THAT WOULD, BASED ON AN AGREED ASSIGNMENT OF PRIORITIES, PROVIDE FOR CONTINUOUS SYSTEMATIC COVERAGE OVER A REASONABLE PERIOD OF TIME OF ALL SIGNIFICANT PROGRAMS.

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(4) THE EVALUATION REPORTS SHOULD INCLUDE RECOMMENDATIONS FOR CORRECTIVE MEASURES TO IMPROVE PROGRAMS CONSISTENT WITH THE CHARTERS ESTABLISHING THE UN AGENCIES AND GOVERNING BOARD POLICIES.

(5) THE EVALUATION MACHINERY SHOULD PROMPTLY REPORT ITS FINDINGS AND RELATED RECOMMENDATIONS DIRECTLY TO THE GOVERNING BODIES CONCERNED, TOGETHER WITH COMMENTS

PROVIDED BY THE SECRETARIATS CONCERNED.

(6) UPON RECEIPT OF EVALUATION REPORTS, GOVERNING BODIES SHOULD PROMPTLY ACT ON THE RECOMMENDATIONS INCLUDED.

(7) PROVISIONS SHOULD BE MADE FOR SYSTEMATIC FOLLOW-UP REPORTING ON THE ACTIONS TAKEN TO IMPLEMENT APPROVED RECOMMENDATIONS.

(8) THESE INDEPENDENT EVALUATIONS SHOULD TAKE ACCOUNT OF INTERNAL REVIEWS AND BE CLEARLY DISTINCT FROM THE NARROW FINANCIAL REPORTING RESPONSIBILITIES OF THE EXTERNAL AUDITORS.

(9) THE EVALUATION MACHINERY SHOULD BE DIRECTED BY AN INDIVIDUAL HIGHLY QUALIFIED IN FINANCIAL AND ADMINISTRATIVE MANAGEMENT AND THE STAFF SHOULD CONSIST OF AN ADEQUATE NUMBER OF PROFESSIONALS INCLUDING ECONOMISTS, MANAGEMENT ANALYSTS, AUDITORS, AND OTHER SPECIALISTS EXPERIENCED IN MULTILATERAL AFFAIRS.

D. THE PROPOSED EVALUATION MACHINERY WOULD ENCOMPASS THE FUNCTIONS OF THE JOINT INSPECTION UNIT, ALTHOUGH MUCH MORE THAN JUST A RESTRUCTURING AND REDEFINITION OF JIU RESPONSIBILITIES IS INTENDED.

E. CONDUCTING THE PROPOSED EVALUATIONS WOULD BE FACILITATED GREATLY BY THE DEVELOPMENT OF AN INFORMATION SYSTEM (CORE) DESIGNED TO PROVIDE AN UP-DATED INVENTORY OF ALL UN SYSTEM PROGRAMS AS CALLED FOR BY THE 57TH ECOSOC.

F. THE UNITED STATES DELEGATION HOPES TO OBTAIN SUFFICIENT SUPPORT FOR A PROPOSAL SUCH AS THIS TO FORM THE BASIS FOR JOINT PRESENTATION IN THE FIFTH COMMITTEE DURING CONSIDERATION OF AGENDA ITEM 74. THIS PROPOSAL, ALONG WITH OTHERS CONCERNING DIFFERENT ASPECTS OF ITEM 74, COULD THEN BE CONSIDERED IN DETAIL BY A FIFTH COMMITTEE WORKING GROUP. THIS WORKING GROUP WOULD MEET DURING 1975 AND FORMULATE A DETAILED PROPOSAL FOR PRESENTATION TO THE GENERAL ASSEMBLY AT ITS 30TH SESSION.

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3. MISSION MAY DISCUSS U.S. PROPOSAL ON AN EXPLORATORY BASIS WITH SELECTED OTHER DELEGATIONS,

INCLUDING GENEVA GROUP MEMBERS, AND ENCOURAGE SPONSORSHIP BY OTHERS.

4. GUIDANCE FOR OTHER ASPECTS OF AGENDA ITEM 74 WILL  
FOLLOW. KISSINGER

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**TAGS:** AORG, UNGA, UN  
**To:** USUN NEW YORK  
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